

Fit For The Future

Workshop 3 of 3- Governance Framework Joint
Regional Organisation

5 May 2015

FFTF Program recent Councillor Engagement

- 21 April 2015 - Council's performance against FFTF Financial Indicators and Improvement Plan- **Completed**
- 28 April 2015 - Scale and Capacity and Joint Regional Organisation- **Completed**
- 5 May 2015 - Governance framework for proposed regional organisation
- 5 May 2015 – Community Meeting 7-8.30pm
- 12 May 2015 - Progress Report to Council confirming project direction to date
- 27 May 2015 - Joint Councillor Briefing with HHC and LC
- By 30 June 2015 - Council Report with Final Submission

Purpose of Workshop

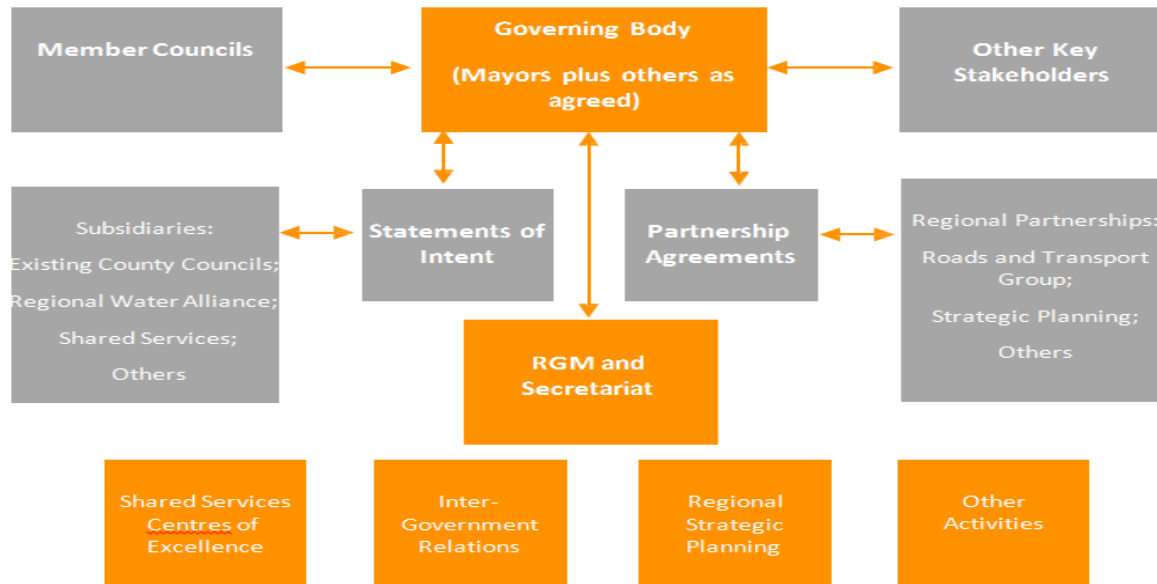
1. Outline of Joint Organisation governance models
 - The Independent Local Government Review Panel
 - The State Government's Rural JO Pilot
 - NSROC/SHOROC Collaboration Model
2. Discussion of proposed governance model of the Joint Organisation
3. Way forward.

Option Available to Council

1. Submit Template 2 (improvement proposal)
2. Submit a “superior option” and Template 2
3. Agree to split and merge or seek agreement from surrounding Councils to merge (Template 1)
4. Do not lodge a submission

JO Structure- LG Independent Review Panel

Figure 7: Model Structure for Joint Organisation



Source: ILGRP, *Revitalising Local Government - Final Report of the NSW Independent Local Government Review Panel*, October 2013, page 84

JO Structure- State Government's Rural Pilot

- The entity will be enabled through the Local Government Act.
- Minimum governance standards will be maintained, including regular meetings.
- At a minimum, one elected member will represent each council with one vote each (usually the Mayor).
- Representatives will be authorised to make binding decisions.
- Each JO will determine its membership beyond the minimum.
- Each JO will elect its own Chair.
- Each JO will determine its approach to alternates in specific circumstances.
- Each JO will appoint a suitably skilled Executive Officer.

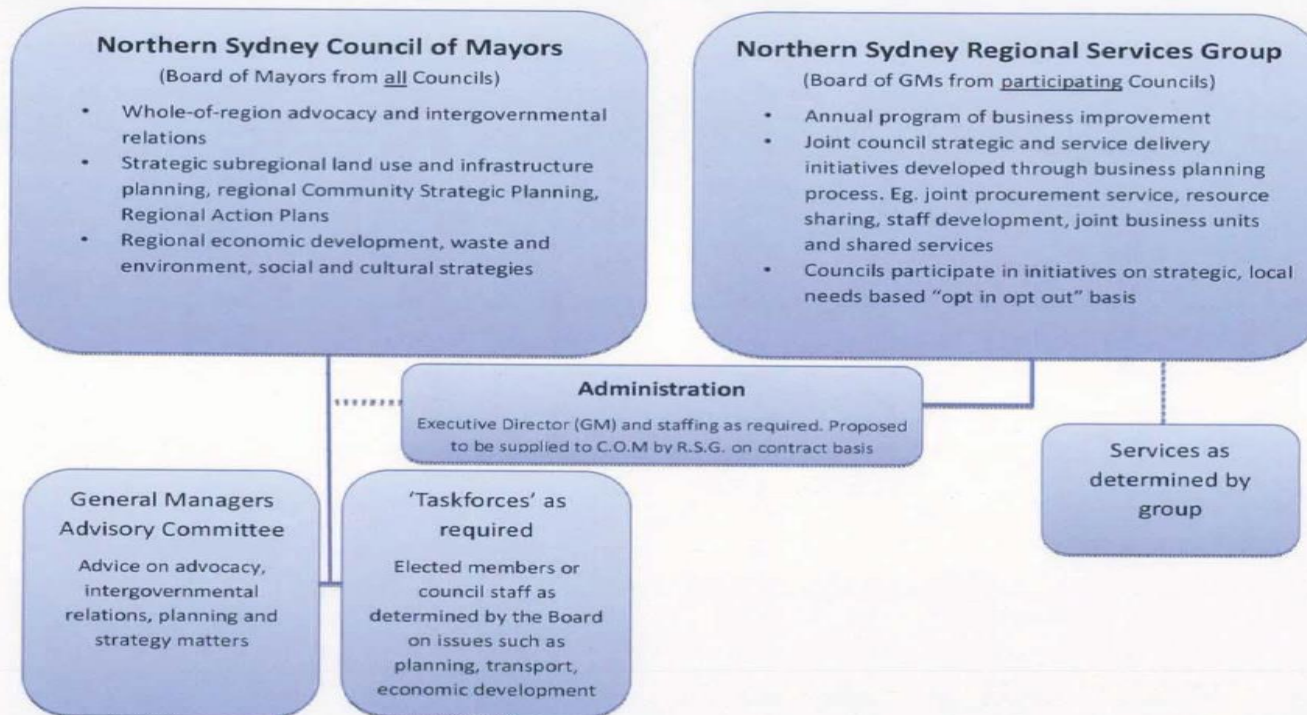
JO- Governance NSROC/SHOROC Model

(An evolution of NSROC)

Endorsed Council in March 2014

Proposed new regional collaboration model for Northern Sydney
Meeting outcome from 29/11/13 Meeting of Mayors and General Managers

Overview of proposed Northern Sydney council collaboration model



JO- Governance Council Proposal



Functions			
Regional Strategic Planning	Intergovernmental collaboration	Regional advocacy	Shared Services and Regional Procurement
Planning for: Infrastructure section 94 Land Use- (harmonised LEPs)	Single point of contact and plan collaboratively with government agencies for the region	Proactively engage with State/Federal Government agencies to negotiate and advocate for Regional priorities	Deliver joint services on behalf of each Council to be more efficient and conducts Regional Procurement

JO- Governance Council Proposal

Proposed Joint Organisation (based on State Government’s Rural JO Pilots)	
Structure	<ul style="list-style-type: none"> • The entity will be legally recognised through Local Government Act. • Representatives will be authorised to make decisions that are final • Board consisting of 2 elected representatives from each Council –one Vote per representative • General Managers Advisory Committee
Funding and Resourcing	<ul style="list-style-type: none"> • Equal Membership fee • Administration including an Executive Director and associated staffing (to be transferred from member Councils as required)
Accountability	<ul style="list-style-type: none"> • Accountable to Member Councils • Council Representatives to the Board will be nominated after each Local Government Election

JO- Decision Making (authority)

Non-Negotiable Powers

- To plan for subregional land use and infrastructure
- To develop a single subregional Section 94 plan
- To represent all councils in negotiations for subregional planning and infrastructure matters
- To undertake subregional advocacy
- To procure subregional services and enter into subregional contracts
- To apply for subregional grants

JO- Decision Making (authority)

	What Happens Now	What is Proposed			
Function and Responsibilities	Council	JO	Examples	Local	Example
Metropolitan and subregional planning	Run by DoP in consultation with councils within the sub region	JO will be the single point of contact and manage the subregional planning process	Feedback into the Metro Strategy	Council will provide its priorities and feedback to the JO	
Section 94 Planning	Council develops a plan locally, exhibits for community feedback and seeks Ministerial approval	JO will develop a plan for regional infrastructure with local Councils' input, each Council exhibits for community feedback . JO seeks Ministerial approval	Football Centre of Excellence Regional art gallery/cultural centre	Councils will continue to plan for local infrastructure, exhibit for community feedback and seek Ministerial Approval	Local parks, drainage
Regional Infrastructure Planning	Councils opportunistically discuss with neighbours and reactively provide feedback to State Government	JO develops a plan with priorities for regional infrastructure and facilities	schools, hospitals, TAFE, transport corridors	Councils will provide local input to Jo for regional priorities and continue to plan and develop priorities for local infrastructure	Local intersections, parks
Regional Advocacy and intergovernmental relationships	Councils advocate individually and on a reactive basis to State Government initiatives and pursues grant funding separately	Proactively engage with State/Federal Government agencies to negotiate and advocate for Regional priorities, submit regional grant applications	Light Rail, WestConnex, additional schools, public transport services	Councils will continue to make representations and advocate for local priorities	Community safety

JO- Decision Making (authority)

	What Happens Now	What is Proposed			
Function and Responsibilities	Council	JO	Examples	Local	Example
Determination of DAs Under \$20 million	Council staff assess applications and Council makes determination	No Change	NA	No Change	
Determination of DAs Over \$20 million	Council staff assess applications and forward to JRRP for determination	No Change	NA	No Change	NA
Determination of DAs over \$5 million when Council is the Applicant	Council staff or an independent planner engaged to assess applications and forward to JRRP for determination	No Change	NA	No Change	NA
Regional Procurement	Councils currently undertake regional procurement through NSROC; however each Council is required to enter into separate contracts with providers.	Under the Shared Service Delivery function of the JO, it will undertake regional procurement on behalf of Councils and will enter into one single regional contract.	Waste Disposal Tender, Street lighting and asphalt tender	Councils would continue to procure on their own for goods/services that are customised or are more efficiently procured locally	Procurement related to DA assessments

JO- Decision Making (authority)

	What Happens Now	What is Proposed			
Function and Responsibilities	Council	JO	Examples	Local	Example
Planning Proposals	Proposals are assessed by Council staff Council refers to the Minister for final decision.	Planning proposals that are of regional significance (cross boundary) could be the responsibility of the Joint Organisation. Proposals are assessed by Council staff and reported to the JO JO refers to the Minister for final decision.	Herring Road UAP North Ryde Station UAP Gladesville Shopping Centre	Planning proposals that were of local significance would be the responsibility of Council Proposals are assessed by Council staff Council refers to the Minister for final decision.	First Ave residential PP Cudal Reserve
Planning Instruments LEP	Developed by Council on a State Government template, exhibited for community feedback and gazetted by the Minister	Short term Harmonise the 3 Councils' LEP Long term develop single LEP for subregion Exhibit for community feedback and gazetted by the Minister	NA	NA	NA
DCP	Council	Short Term: no change Long term: Harmonise 3 Councils' DCPs	Heritage controls Common definitions and approach but each Council may nominate its own heritage items and their treatment	Councils develop location specific controls	Heritage controls Common definitions and approach but each Council may nominate its own heritage items and their treatment

Next Steps

- 5 May 2015 - Governance framework for the proposed Joint Regional Organisation
- Community Meetings:
 - 5 May – Ryde (7-8.30pm)
 - 6 May - Hunters Hill
 - 7 May - Lane Cove
- 12 May 2015 - Progress Report to Council confirming project direction to date
- 25 May 2015 - submission to IPART's Assessment Methodology consultation paper
- 27 May 2015 - Joint Councillor Briefing with HH and LC